

Message Text

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67

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15

USIA-15 ACDA-19 IO-15 AID-20 CEQ-02 COA-02 COME-00

EB-11 EPA-04 NSF-04 SCI-06 DRC-01 NIC-01 /182 W

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P R 281821Z SEP 73

FM AMEMBASSY BONN

TO USMISSION BERLIN PRIORITY

INFO SECSTATE WASHDC 7721

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 14116

E.O. 11652: GDS

TAGS: PGOV, WB, GE, BW

SUBJECT: SENAT/GDR NEGOTIATIONS ON WATER CONSERVATION
AND DRAFT BK/L ON SENAT/GDR CONTACTS

REF: (A) BERLIN 1667; (B) STATE 180711; (C) BERLIN
1466; (D) BERLIN 1348; (E) BERLIN 1299; (F) STATE 145037;
(G) BERLIN 1246

SUMMARY. EMBASSY AGREES THAT RESPONSE TO SENAT REGARD-
ING PROPOSED TALKS WITH GDR ON WATER CONSERVATION IS
URGENT MATTER. HOWEVER, WE BELIEVE IT INADVISABLE FOR
ALLIES TO MAKE RESPONSE IN ABSENCE DEFINITIVE FRG VIEW
ON WHETHER TALKS SHOULD IN FACT BE CONDUCTED BY SENAT
OR COME UNDER FRG/GDR NEGOTIATIONS. FRG DECISION ON
THIS QUESTION IN TURN HINGES ON SENAT RESPONSE, STILL
PENDING, TO FONOFF QUERIES. DIFFERENCES STILL CON-
TINUE IN BONN GROUP ON QUESTION OF GENERAL BK/L ON
SENAT/GDR CONTACTS. END SUMMARY.

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1. EMBASSY AGREES WITH BERLIN (REFTEL A) THAT ANSWER TO SENAT ON QUESTION OF PROPOSED DRAFT REPLY FROM SENATOR RIEBSCHLAGER TO GDR IS LONG OVERDUE. IN RESPONSE TO BERLIN REQUEST (REFTEL D) AND DEPARTMENT INSTRUCTIONS (REFTEL B) EMBASSY HAS BEEN SEEKING FRG CLARIFICATION AS TO WHETHER FRG IN FACT DESIRES THAT SENAT ENTER INTO NEGOTIATIONS WITH GDR ON WATER CONSERVATION. FRG HAS NOT YET BEEN ABLE TO PROVIDE CLARIFICATION. FONOFF OFFICIAL HAS TOLD EMBOFF THAT DEFINITIVE FRG VIEW AWAITS SENAT REPLY TO SERIES OF QUESTIONS POSED BY FRG ALONG LINE THOSE CONTAINED REFTTEL F. FONOFF REP HAS ALSO STATED THAT FRG VIEW WILL PROBABLY BE THAT PROPOSED SENAT/GDR TALKS ON WATER MATTERS SHOULD BE SUBSUMED UNDER FRG/GDR ENVIRONMENT NEGOTIATIONS BUT, AS STATED, FRG WILL MAKE FINAL DECISION ONLY AFTER CONSIDERATION OF SENAT RESPONSE.

2. REGARDING BK/L ON SENAT/GDR CONTACTS, SERIES OF TRIPARTITE MEETINGS STEMMING FROM DEPARTMENT'S APPROVAL ON SEPTEMBER 11 OF DRAFT BK/L (REFTEL B) HAS EXPOSED ALLIED DIFFERENCES BOTH ON SUBSTANCE AND TACTICS VIS-A-VIS FRG AND SENAT. WHILE WE HAVE BEEN ABLE TO BRING FRENCH AROUND TO US POSITION OF FAVORING GENERAL BK/L WHICH DOES NOT INCLUDE REFERENCE TO QA, AND OF GOING TO GERMANS ONLY WHEN AGREED TRIPARTITE POSITION HAS BEEN REACHED, BRITISH HAVE CONTINUED TO INSIST UPON REFERENCE TO QA. THEIR ARGUMENTS FOR QA REFERENCE ARE: (A) TO PROTECT LEGAL POSITION RE QUADRIpartite RIGHTS AND RESPONSIBILITIES FOR ALL OF BERLIN; (B) INDICATIONS ARE THAT GDR MAY BE AMENABLE TO DEALING UNDER QA (CF. REFTTEL E); AND (C) FRG MAY WISH ANY SUCH BK/L TO HAVE REFERENCE TO QA. BRITISH POSITION IS THAT MOVEMENT CAN COME ONLY IF QUESTION IS TAKEN UP ON QUADRIpartite BASIS IN BONN GROUP. FURTHER, WHILE FRENCH AGREE WITH EMBASSY THAT AUTHORIZING ANY NEW SENAT/GDR CONTACTS IN ADVANCE OF GENERAL BK/L ISSUANCE MIGHT PREJUDICE FINAL OUTCOME OF BK/L EXERCISE, BRITISH HAVE REPEATEDLY STATED THEIR READINESS TO HAVE SENAT AND GDR PROCEED WITH WATER ENVIRONMENT TALKS. AT US AND FRENCH URGING, BRITISH HERE HAVE BEEN REVIEWING MATTER, INCLUDING CONSULTING WITH

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THEIR MISSION IN BERLIN. UK REP HAS CALLED FOR TRIPARTITE MEETING EARLY NEXT WEEK SOLELY ON THIS ISSUE. CASH

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